



Office of the Washington State Auditor  
Pat McCarthy

## **Financial Statements and Federal Single Audit Report**

# **Jefferson County Public Transportation Benefit Area**

**(Jefferson Transit Authority)**

**For the period January 1, 2020 through December 31, 2020**

*Published December 16, 2021*

Report No. 1029511



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**Office of the Washington State Auditor  
Pat McCarthy**

December 16, 2021

Board of Commissioners  
Jefferson Transit Authority  
Port Townsend, Washington

**Report on Financial Statements and Federal Single Audit**

Please find attached our report on Jefferson Transit Authority's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the Authority's financial condition.

Sincerely,

Pat McCarthy, State Auditor  
Olympia, WA

***Americans with Disabilities***

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# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## Jefferson Transit Authority January 1, 2020 through December 31, 2020

### SECTION I – SUMMARY OF AUDITOR’S RESULTS

The results of our audit of Jefferson Transit Authority are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

#### Financial Statements

We issued an unmodified opinion on the fair presentation of the basic financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

##### Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the Authority.

#### Federal Awards

##### Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the Authority’s compliance with requirements applicable to its major federal program.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

## Identification of Major Federal Programs

The following program was selected as a major program in our audit of compliance in accordance with the Uniform Guidance.

<u>CFDA No.</u>	<u>Program or Cluster Title</u>
20.509	Formula Grants for Rural Areas and Tribal Transit Program
20.509	COVID-19 – Formula Grants for Rural Areas and Tribal Transit Program

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The Authority qualified as a low-risk auditee under the Uniform Guidance.

## SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

## SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

## INDEPENDENT AUDITOR'S REPORT

### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

#### **Jefferson Transit Authority January 1, 2020 through December 31, 2020**

Board of Commissioners  
Jefferson Transit Authority  
Port Townsend, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Jefferson Transit Authority, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 7, 2021.

As discussed in Note 10 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the Authority is unknown.

### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

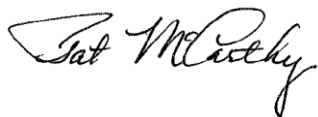
## COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of the Authority's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink, reading "Pat McCarthy". The signature is fluid and cursive, with the first name "Pat" and last name "McCarthy" clearly distinguishable.

Pat McCarthy, State Auditor

Olympia, WA

December 7, 2021

## INDEPENDENT AUDITOR'S REPORT

### Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

#### **Jefferson Transit Authority January 1, 2020 through December 31, 2020**

Board of Commissioners  
Jefferson Transit Authority  
Port Townsend, Washington

### **REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM**

We have audited the compliance of Jefferson Transit Authority, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended December 31, 2020. The Authority's major federal programs are identified in the accompanying Schedule of Findings and Questioned Costs.

#### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the Authority's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

## **REPORT ON INTERNAL CONTROL OVER COMPLIANCE**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

December 7, 2021

# INDEPENDENT AUDITOR'S REPORT

## Report on the Financial Statements

### **Jefferson Transit Authority January 1, 2020 through December 31, 2020**

Board of Commissioners  
Jefferson Transit Authority  
Port Townsend, Washington

## **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of Jefferson Transit Authority, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed on page 14.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting

policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Jefferson Transit Authority, as of December 31, 2020, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Matters of Emphasis**

As discussed in Note 10 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the Authority is unknown. Our opinion is not modified with respect to this matter.

## **Other Matters**

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed on page 14 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements as a whole. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements*,

*Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This schedule is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

## **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2021 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.



Pat McCarthy, State Auditor

Olympia, WA

December 7, 2021

## **FINANCIAL SECTION**

### **Jefferson Transit Authority January 1, 2020 through December 31, 2020**

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis – 2020

#### **BASIC FINANCIAL STATEMENTS**

Statement of Net Position – 2020

Statement of Revenues, Expenses and Changes in Net Position – 2020

Statement of Cash Flows – 2020

Notes to Financial Statements – 2020

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Proportionate Share of Net Pension Liability – PERS 1, PERS 2/3 – 2020

Schedule of Employer Contributions – PERS 1, PERS 2/3 – 2020

Notes to Required Supplementary Information – Pensions – 2020

Schedule of Changes in the Total OPEB Liability and Related Ratios – Washington State  
Public Employees Benefit Board (PEBB) – 2020

#### **SUPPLEMENTARY AND OTHER INFORMATION**

Schedule of Expenditures of Federal Awards – 2020

Notes to the Schedule of Expenditures of Federal Awards – 2020

**JEFFERSON COUNTY PUBLIC TRANSPORTATION BENEFIT AREA  
DBA/Jefferson Transit Authority**

**MANAGEMENT DISCUSSION & ANALYSIS  
For The Year Ended December 31, 2020**

The management of Jefferson Transit Authority (Jefferson Transit) offers the readers of Jefferson Transit's financial statements this narrative as an overview and analysis of the financial activities for the fiscal year ended December 31, 2020. To more fully understand the financial position of Jefferson Transit, this narrative should be considered in conjunction with the information contained in Jefferson Transit's financial statements and accompanying notes.

Jefferson Transit was established in 1980 to provide public transit services.

Current services include:

Fixed Route – Standard bus service on fixed, regularly scheduled routes.

Route Deviated – Is a normal fixed route service that will deviate up to ¾ mile off-route to provide demand response services.

Demand Response (Dial-A-Ride) – Is a shared-ride public transportation service for people with disabilities that prevent them from riding regular bus service.

Vanpool – A program that makes available to groups of 5-15 people a vehicle for commuting to work.

The primary hub of operations is located outside Port Townsend at 63 4 Corners Road, with a transit hub located at the Haines Place Park and Ride and a second satellite base located on the west side of the county in Forks known as Jefferson Transit – Olympic Connection.

**FINANCIAL HIGHLIGHTS**

It is our opinion that Jefferson Transit's overall future financial position is positive due to sensible reserve policies and judicious control over expenses. In 2020 Jefferson Transit declared a State of Emergency due to the COVID-19 pandemic. Jefferson Transit cut revenue service by almost 60% beginning on March 28, 2020 due to Governor Inslee's Stay Home, Stay Healthy order and a drastic decrease in ridership. Many JTA employees were placed on partial administrative leave and were assigned different duties during this service reduction. Jefferson Transit received CARES Act grant funding during 2020 to help support the transit during the COVID-19 pandemic. Jefferson Transit returned to full-service for the Eastern Jefferson County service on November 2<sup>nd</sup>. Jefferson Transit Olympic Connection was unable to return to full service due to staffing shortages until January 19, 2021. Jefferson Transit continues to address existing fiscal challenges including: increasing cost of labor and benefits; ridership, federal/state grant funding resources; and the inherent instability of sales tax revenue which is the main revenue source funding transit. Jefferson Transit holds the opinion that comparing the pandemic year expenditures in 2020 to 2019 is like comparing apples to oranges for short of having another pandemic year to compare to; 2019 figures will be used as comparison. Jefferson Transit will most likely compare 2021 expenses to 2019 as service levels have returned to a more "normalized" state.

- Operating revenue decreased significantly to \$43,901 in 2020 from \$179,082 in 2019. The Jefferson Transit Authority Board made the decision to go fare free in March 2020 in order to reduce contact between the general public and transit personnel.
- Operating expenses (excluding depreciation) increased 20% to \$5,402,076 from \$4,342,733. The primary increases were in Salaries and Benefits. Represented employees received a retroactive wage payment in March 2020 due to ratification of their contract, and there was a significant increase in the Other Post-Employment Benefits (OPEB) liability resulting in an increase in benefits expense. There were significant savings realized in fuel, maintenance and repair in 2020 due to the service reduction.
- Sales tax revenue decreased 4% to \$5,315,681 from \$5,521,927.

- Operating subsidies increased 91% to \$2,947,175 from \$1,542,243, primarily due to the CARES Act funding awarded due to the COVID-19 pandemic.
- Net position increased 19% to \$22,444,897 from \$18,888,830.

Overall, Jefferson Transit's management exhibits a high degree of control over expenses. Budget versus actual expenses are reviewed by staff and reported to the Authority Board every other month. Staff meets with the Finance Committee (2 members of the Authority Board) to review finances monthly.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

Jefferson Transit's financial statements include two components: 1) financial statements and 2) notes to the financial statements. This management discussion and analysis is intended to serve as an introduction to Jefferson Transit's basic financial statements.

### **Financial Statements**

The *Statement of Net Position* presents information on all of Jefferson Transit's assets and liabilities, with the difference between the two reported as *Net Position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Jefferson Transit is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Fund Net Position* presents information showing how Jefferson Transit's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change actually occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unused general leave).

The *Statement of Cash Flows* presents actual in and out cash activity during the fiscal period related to operating activities, noncapital financing activities, capital activities and investing activities. Additionally, a reconciliation of net cash provided (used) by operating activities to Operating Income (Loss) is included. Over time, increases or decreases in cash balances may serve as a useful indicator of the financial stability of Jefferson Transit.

### **Notes to the Financial Statements**

The *Notes to the Financial Statements* provide additional information essential to fully understand the data provided in Jefferson Transit's financial statements and are located following the Statement of Cash Flows.



## FINANCIAL ANALYSIS

### Statement of Net Position

The following condensed financial information provides an overview of Jefferson Transit's financial position for the fiscal years ending December 31, 2020 and 2019.

In 2020, total assets and deferred outflows were \$27,089,122, an increase of \$4,192,927 (or 18%) from 2019. In 2020, current and other assets were \$13,448,799, an increase of \$2,372,543 (or 21%) from 2019. The increase in assets is due to utilizing CARES Act grant funding for all operations during two quarters resulting in sales tax funding that would otherwise be used for those operations being placed into Capital reserves for construction projects and capital asset purchases planned for 2022 and 2023. Capital assets increased as well due to the purchase of five (5) new fixed route buses as well as other capital assets.

On December 31, 2020 Jefferson Transit had total liabilities of \$4,367,205, an increase of \$868,421 (or 25%) from 2019 year-end. The increase in total liabilities is primarily due to an increase in Other Post-Employment Benefits liability.

Jefferson Transit's assets exceeded liabilities at December 31, 2019 by \$22,444,897 (total net position), an increase of \$3,556,068 (or 19%). The financial position of Jefferson Transit remains strong in 2020.

Statement of Net Position (Summary) December 31, 2020 and 2019			
	2020	2019	2020 Increase (Decrease) Over 2019
<b>Assets:</b>			
Current and Other Assets	\$ 13,448,799	\$ 11,076,256	\$ 2,372,543
Capital Assets, Net	13,324,832	11,580,165	1,744,667
<b>Total Assets</b>	<b>\$ 26,773,632</b>	<b>\$ 22,656,421</b>	<b>\$ 4,117,211</b>
Deferred Outflow - Pension	\$ 311,170	\$ 238,762	72,408
Deferred Outflow - OPEB	\$ 4,320	\$ 1,012	3,308
<b>Total Deferred Outflows</b>	<b>\$ 315,490</b>	<b>\$ 239,774</b>	<b>\$ 75,716</b>
<b>Total Assets &amp; Deferred Outflows</b>	<b>27,089,122</b>	<b>22,896,195</b>	<b>4,192,927</b>
<b>Liabilities:</b>			
Current Liabilities	\$ 131,845	\$ 157,234	\$ (25,389)
Long-Term Liabilities	4,235,360	3,341,551	893,809
<b>Total Liabilities</b>	<b>\$ 4,367,205</b>	<b>\$ 3,498,785</b>	<b>\$ 868,421</b>
Deferred Inflow - Pension	\$ 277,020	\$ 508,581	(231,561)
Invested in Capital Assets	\$ 13,324,832	\$ 11,580,165	\$ 1,744,667
Restricted	\$ -	\$ -	\$ -
Unrestricted	\$ 9,120,065	\$ 7,308,665	1,811,400
<b>Total Net Position</b>	<b>\$ 22,444,897</b>	<b>\$ 18,888,830</b>	<b>\$ 3,556,068</b>
<b>Total NP-Liabilities-Deferred IF</b>	<b>\$ 27,089,122</b>	<b>\$ 22,896,195</b>	<b>\$ 4,192,927</b>

### Statement of Revenues, Expenses and Changes in Fund Net Position

As of December 31, 2020 total net position was \$22,444,897, an increase of \$3,556,068 (or 19%) from 2019 year-end. 2020 capital contributions were \$1,551,309. Four-fixed route buses were purchased in 2020 with capital grant funding. Jefferson Transit purchased one fixed route bus with capital reserve funding in 2020.

Operating revenue, operating expense and non-operating revenue variances are detailed in greater detail below.

Revenues, Expenses and Changes in Fund Net Position (Summary) For The Years Ended December 31, 2020 and 2019			
	2020	2019	2020 Change Over 2019
Operating Revenues	\$ 43,901	\$ 179,082	\$ (135,181)
Operating Expense	(6,366,808)	(5,142,599)	1,224,209
Operating Income (Loss)	\$ (6,322,907)	\$ (4,963,517)	\$ 1,089,028
Nonoperating Revenues (Expenses)	8,331,889	7,242,791	1,089,098
Capital Contributions	1,551,309	0	1,551,309
Increases (Decreases) in Net Assets	\$ 3,560,290	\$ 2,279,275	\$ 1,281,016
Net Position - Beginning (January 1)	\$ 18,888,830	\$ 16,608,371	\$ 2,280,459
Prior Period Adjustment	(4,223)	1,184	(5,407)
Net Position - Ending (December 31)	\$ 22,444,897	\$ 18,888,830	\$ 3,556,068

### Operating Revenues

Operating revenues are revenues tied directly to transit and transit related services. 2020 operating revenues for Jefferson Transit were \$43,901. This is a decrease of \$135,181 (76%) over 2019 figures.

Passenger Fares for Transit Services includes fares for fixed route, Dial-a-Ride and vanpool programs. Due to the COVID-19 pandemic, Jefferson Transit made the decision to go fare-free to reduce contact between transit employees and the general public. Jefferson Transit continued to collect vanpool fees, however, both vanpools operated by Jefferson Transit disbanded in 2020 due to the pandemic.

Operating Revenues For The Years Ended December 31, 2020 and 2019			
	2020	2019	2020 Increase (Decrease) Over 2019
Passenger Fares for Transit Services	\$ 43,901	\$ 179,082	\$ (135,181)
Operating Revenues	\$ 43,901	\$ 179,082	\$ (135,181)

## Operating Expenses

Operating expenses are all expenses tied to operations and providing transit related services. Operating expense categories include operations, maintenance, administration and depreciation.

2020 operating expenses were \$6,366,808, an increase of \$1,224,209 (or 24%) from 2019.

Operating expenses by category:

For all departments a large portion of the increase in benefit expenses is due to a significant increase in the Other Post-Employment Benefits (OPEB) liability increase. Additionally, represented employees received a retro-active wage increase/payment in 2020 increasing wages expense.

Operations – Responsible for all on-street services including transit operators and dispatchers. 2020 expenses related to operations were \$2,620,085, an increase of \$657,553 (34%) from 2019. Due to the COVID-19 pandemic, Operations personnel were temporarily assigned other duties and placed on administrative leave. Jefferson Transit received CARES Act funding enabling all operations employees to avoid furlough.

Haines Place Transit Center (HPTC) – HPTC is responsible for all customer service and passenger interactions. HPTC staff include the Mobility Coordinator, Service and Training Supervisor, Field Supervisor and Customer Support Specialist positions. In 2020 HPTC expenses were \$396,823. An increase of \$32,266 (9%). The COVID-19 pandemic necessitated the closure of the customer service office at Haines Place Transit Center. Unfortunately, the customer service staff that were employed there were furloughed. The Field Supervisor, Mobility Coordinator, and Service and Training Supervisor were active positions during the pandemic.

Maintenance – Responsible for all vehicles including fuel, parts, cleaning, servicing, and facility upkeep. There are two departments in Maintenance – Facility Maintenance and Vehicles Maintenance. Expenses related to maintenance were \$1,320,214 in 2020. This is an increase of \$194,389 (17%) from 2019. Maintenance employees were placed on Administrative leave on alternate weeks until service was restored in November.

Administration – Responsible for all other functions including executive direction, planning, marketing, information systems, purchasing, finance, and human resources. 2020 expenses related to administration were \$1,064,954, an increase of \$175,134 (or 20%) from 2019. Administration employees worked from home or when essential in the office (no administrative leave utilized) during the pandemic. Increases in wages and liability insurance in addition to increases in OPEB expenses are the primary reasons for the increased costs.

Depreciation – This is the estimated pro-ration of the cost of capital assets over the useful life of the asset. 2020 expenses related to depreciation were \$964,733, an increase of \$164,867 (21%) from 2019. New vehicle purchases in 2020 and recent years are responsible for the increase.

Operating Expenses For The Years Ended December 31, 2020 and 2019			
	2020	2019	2020 Increase (Decrease) Over 2019
Operations	\$ 2,620,085	\$ 1,962,531	\$ 657,553
Haines Place Transit Center	396,823	364,557	\$ 32,266
Maintenance	1,320,214	1,125,825	194,389
Administrative Expenses	1,064,954	889,820	175,134
Depreciation	964,733	799,866	164,867
	<u>\$ 6,366,808</u>	<u>\$ 5,142,599</u>	<u>\$ 1,224,209</u>

### **Non-operating Revenues**

Non-operating income consists mainly of sales tax revenue, investment income, and operating grants. Non-operating revenues are all revenues that are not tied directly to an operating category such as fixed route fares.

2020 non-operating revenue was \$8,331,889, an increase of \$1,089,098 (or 15%) over 2019.

Non-operating Revenues by category:

Sales Tax – Consists of revenue received from local sales tax at the rate of 0.9%. 2020 sales tax was \$5,315,681, a decrease of \$206,246 (or 4%) from 2019.

Operating Subsidies – Consist mainly of state and federal grants. 2020 operating subsidies were \$2,947,175, an increase of \$1,404,932 (91%) from 2020. Grant funding fluctuates from year to year, during the COVID-19 pandemic, CARES Act grant funding was utilized during two fiscal quarters on Jefferson Transit Operations.

Investment Income – Consists of revenue generated from investment interest. 2020 investment income was \$41,834, a decrease of \$78,589 (or 65%) from 2020. Interest rates fell sharply during 2020.

Other Non-operating Revenues (Expenses) – Consists of revenues not readily categorized to another revenue line. Other Non-operating Revenues consists of extraordinary items, special items, gain (loss) on sales disposition of capital items, public donations and other non-transportation revenues. For 2020 Non-operating Revenues consist of the sale of surplus vehicles/equipment and non-transportation revenues. 2020 other non-operating revenues were \$27,199, a decrease of \$30,634 (or 53%) from 2019. In 2020 figures are more typical for Non-Operating Revenues, 2019 figures included a vehicle that was granted to Jefferson Transit by the Washington State Department of Transportation (WSDOT).

Nonoperating Revenues (Expenses)			
Fort the Years Ended December 31, 2020 and 2019			
	2020	2019	2020 Increase (Decrease) Over 2019
Sales Tax	\$ 5,315,681	\$ 5,521,927	\$ (206,246)
Operating Subsidies	2,947,175	1,542,243	1,404,932
Investment Income	41,834	120,423	(78,589)
Interest on Debt	0	365	(365)
Other Nonoperating Revenues (Expenses)	27,199	57,833	(30,634)
Nonoperating Revenues (Expenses)	<u>\$ 8,331,889</u>	<u>\$ 7,242,791</u>	<u>\$ 1,089,098</u>

## Statement of Cash Flows

2020 year-end cash balance was \$11,930,222, an increase of \$2,325,157 (or %) from 2019 year-end. 2020 cash used by operating activities was \$5,179,272, an increase in expenditures of \$1,013,882 (or 24%) from 2019. 2020 cash provided from noncapital financing activities was \$8,601,516, an increase of \$1,977,394 (or 30%) from 2019. 2020 cash used by capital and related financing activities was \$1,138,947, an increase in expenditures of \$977,916 (or 607%) from 2019. This increase is due to the purchase of several capital assets purchases in 2020 and very few purchases in 2019. Cash provided by investing activities (interest earned) was \$41,834, a decrease of \$78,588 (or 65%) from 2019. Jefferson Transit is focused on controlling costs, building reserves for future capital purchases, expanding service options, and sustaining current operations.

Statement of Cash Flows (Summary) For The Years Ended December 31, 2020 and 2019			
	2020	2019	2020 Increase (Decrease) Over 2019
Net Cash Provided (Used) by:			
Operating Activities	\$ (5,179,272)	\$ (4,165,390)	(1,013,882)
Noncapital Financing Activities	8,601,516	6,624,122	1,977,394
Capital and Related Financing Activities	(1,138,947)	(161,031)	(977,916)
Investing Activities	41,834	120,422	(78,588)
Net Increase (Decrease) in Cash and Equivalents	\$ 2,325,131	\$ 2,418,123	\$ (92,992)
Cash Balances - Beginning of Year	\$ 9,605,065	\$ 7,185,758	\$ 2,419,307
Prior Year Adjustment	26	1,184	(1,158)
Cash Balances - End of Year	\$ 11,930,222	\$ 9,605,065	\$ 2,325,157

## Capital Assets

Jefferson Transit's investment in capital assets as of year-end 2020 was \$13,324,832, an increase of \$1,744,667 (or 15%) from year-end 2019. Jefferson Transit's investment in capital assets includes land, buildings, shelters, vehicles & equipment and construction in progress. Depreciation expense was \$964,733. Jefferson Transit purchased five (5) full-size fixed route buses, a new set of Mohawk vehicle lifts for maintenance and completed several other smaller capital projects. Jefferson Transit retired two (2) fixed route buses, three (3) vanpool vans, two (2) dial-a-ride buses and two (2) service vehicles. Jefferson Transit also retired several tools and software in 2020.

Additional information concerning capital assets may be obtained from Note 2 in the Notes to the Financial Statements.

## ***ECONOMIC OUTLOOK***

Jefferson Transit management has been and continues to be focused on controlling expenses. Jefferson Transit management has taken several measured steps to hold expenses in check and minimize the impact of inflationary pressures, but is keenly aware that the sales tax rate is at the maximum allowable by law. Any future actions taken by management will carefully consider the impact of service to the public and continued ability to comply with regulatory compliance expected of any government entity.

Given that costs increase in the long run, maintaining revenues coupled with the need to maintain Operating and Capital reserves, management must continue to ensure sound fiscal operation of Jefferson Transit.

Major issues which could impact the future financial condition of Jefferson Transit include:

- The continued impact of the COVID-19 pandemic on Jefferson Transit.
- Maintaining grant and sales tax revenue streams with a focus on sustaining existing and developing new ones in order to address cost increases due to inflationary pressures.
- Review of community growth patterns and adjustment of routes as needed to address various county population centers. Due to the COVID-19 pandemic Jefferson Transit's Comprehensive Plan completion has been delayed, it is expected to be complete in mid-2021.
- Jefferson Transit projects for the design of a Maintenance Bay Expansion and HPTC Bus Loop Expansion were delayed by the COVID-19 pandemic. Jefferson Transit will continue to actively search construction grants for these projects.

## **Requests for Information**

This financial report is designed to provide a general overview of Jefferson Transit Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

General Manager  
Jefferson Transit Authority  
63 Four Corners Road  
Port Townsend, WA 98368

**Jefferson County Public Transportation Benefit Area  
DBA/Jefferson Transit Authority  
STATEMENT OF NET POSITION  
December 31, 2020**

**ASSETS**

**CURRENT ASSETS**

Cash and Cash Equivalents	\$ 11,930,222
Taxes Receivable	\$ 1,001,811
Accounts Receivable (Net)	\$ 24,574
Due To (From) Other Governments	\$ 382,866
Inventory	\$ 106,222
Prepaid Expenses	\$ 3,105

TOTAL CURRENT ASSETS	\$ 13,448,799
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**NONCURRENT ASSETS**

**Capital Assets Not Being Depreciated:**

Land	\$ 1,183,315
Construction in Progress	\$ 163,712

**Capital Assets Being Depreciated:**

Facility	\$ 7,402,907
Other Buildings & Structures	\$ 1,980,547
Revenue Vehicles	\$ 8,578,710
Service Vehicles	\$ 408,960
Service Equipment	\$ 699,375
Office Furniture & Equipment	\$ 605,968
Less: Accumulated Depreciation	\$ (7,698,661)

TOTAL NONCURRENT ASSETS	\$ 13,324,832
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TOTAL ASSETS	\$ 26,773,632
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**DEFERRED OUTFLOW OF RESOURCES**

Pension	\$ 311,170
OPEB	\$ 4,320

TOTAL DEFERRED OUTFLOWS	\$ 315,490
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TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES	\$ 27,089,122
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**LIABILITIES**

**CURRENT LIABILITIES**

Accounts Payable	\$ (867)
Accrued Expenses	\$ 100,624
Current Employee Leave Benefits	\$ 23,449
Current OPEB	\$ 8,640

TOTAL CURRENT LIABILITIES	\$ 131,845
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**NONCURRENT LIABILITIES**

Deposits and Other Payables	\$ 285
Employee Leave Benefits	\$ 177,310
Pension Liability	\$ 945,226
OPEB Liability	\$ 3,112,538

TOTAL NONCURRENT LIABILITIES	\$ 4,235,360
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TOTAL LIABILITIES	\$ 4,367,204
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**DEFERRED INFLOW OF RESOURCES**

Pension	\$ 277,020
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**NET POSITION**

Net Investment in Capital Assets	\$ 13,324,832
Restricted for Bond Covenant	\$ -
Unrestricted	\$ 9,120,065

TOTAL NET POSITION	\$ 22,444,897
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TOTAL LIABILITIES, DEFERRED INFLOWS AND NET POSITION	\$ 27,089,122
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**The Notes to the Financial Statements are an integral part of this statement.**

**Jefferson County Public Transportation Benefit Area  
DBA/Jefferson Transit Authority  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
For The Year Ended December 31, 2020**

OPERATING REVENUES	
Passenger Fares	43,901
Other Operating Revenue	0
Total Operating Revenues	<u>43,901</u>
OPERATING EXPENSES	
Operations	2,620,085
HPTC	396,823
Maintenance	1,320,214
Administrative Expenses	1,064,954
Depreciation	964,733
Total Operating Expenses	<u>6,366,808</u>
Operating Income (Loss)	<u>(6,322,907)</u>
NONOPERATING REVENUES (EXPENSES)	
Sales Tax	5,315,681
External Operating Subsidies	2,947,175
Investment Income	41,834
Other Nonoperating Revenues (Expenses)	27,199
Total Nonoperating Revenues (Expenses)	<u>8,331,889</u>
Income (Loss) Before Capital Contributions, Extraordinary and Special Items	<u>2,008,981</u>
Capital Contributions	1,551,309
Increase (Decrease) In Net Position	<u>3,560,290</u>
Net Position - Beginning of Period	18,888,830
Prior Period Adjustment	(4,223)
Net Position - End of Period	<u><u>22,444,897</u></u>

**The Notes to the Financial Statements are an integral part of this statement.**



**Jefferson County Public Transportation Benefit Area  
DBA/Jefferson Transit Authority  
STATEMENT OF CASH FLOWS  
For The Year Ended December 31, 2020**

**CASH FLOWS FROM OPERATING ACTIVITIES**

Receipts from Customers	(341,642)
Payments to Suppliers	(933,035)
Payments to Employees	(4,470,244)
Change in accounting method for GASB 68	(227,386)
Change in accounting method for GASB 75	793,035
Net Cash Provided (Used) by Operating Activities	<u>(5,179,272)</u>

**CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES**

Sales Tax Receipts	5,267,657
Other Nonoperating Receipts	3,818
Operating Grant Receipts	3,308,041
Local Government Assistance Fund Receipts	22,000
Net Cash Provided (Used) by Noncapital Financing Activities	<u>8,601,516</u>

**CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES**

Capital Contributions	1,551,309
Purchases of Capital Assets	(2,712,995)
Sale of Capital Assets	22,738
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(1,138,947)</u>

**CASH FLOWS FROM INVESTING ACTIVITIES**

Interest and Dividends	41,834
Net Cash Provided by Investing Activities	<u>41,834</u>

Net Increase (Decrease) in Cash and Cash Equivalents	<u>2,325,131</u>
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Balances - Beginning of the Year	9,605,065
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Prior Period Adjustment	27
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Balances - End of the Year	<u>11,930,222</u>
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**Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities**

Operating Income (Loss)	(6,322,907)
Adjustments to Reconcile Operating Income to	
Net Cash Provided (Used) by Operating Activities:	
Depreciation Expense	964,733
Change in accounting method for GASB 68	(227,386)
Change in accounting method for GASB 75	793,035
Change in Assets and Liabilities:	
Receivables, Net	(385,393)
Inventories	(695)
Prepaid Expenses	5,247
Prepaid Revenue	(150)
Accounts and Other Payables	(8,920)
Accrued Payroll and Benefit Expenses	3,164
Net Cash Provided by Operating Activities	<u>(5,179,272)</u>

**The Notes to the Financial Statements are an integral part of this statement.**

**JEFFERSON COUNTY PUBLIC TRANSPORTATION BENEFIT AREA  
DBA/JEFFERSON TRANSIT AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2020**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Jefferson County Public Transportation Benefit Area was incorporated on July 11, 1980 and operates under the laws of the State of Washington applicable to a transit district. The financial statements of the Jefferson County P.T.B.A., DBA/Jefferson Transit Authority (Jefferson Transit) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governments.

**A. Reporting Entity**

Jefferson Transit is a special purpose government entity and provides Fixed Route, Route Deviated, Demand Response (Dial-A-Ride) and Vanpool Programs to the general public. Jefferson Transit is supported through passenger and other transit charges, sales tax revenue and various local, state and federal contributions and grant programs.

Jefferson Transit is governed by an elected five-member board which consists of two City of Port Townsend councilors and the three Jefferson County commissioners. As required by generally accepted accounting principles, management has considered all potential component units in defining the reporting entity. Jefferson Transit has no component units.

**B. Basis of Accounting and Reporting**

The accounting records of Jefferson Transit are maintained in accordance with methods prescribed by the State Auditor under the authority of Chapter 43.09 RCW. Jefferson Transit uses the *Budgeting, Accounting, and Reporting System (BARS)* in the State of Washington.

Funds are accounted for on a cost of services or an economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their statements of net position. Their reported net position is segregated into invested in capital assets, restricted and unrestricted net position. Operating statements present increases (revenues and gains) and decreases (expenses and losses) in net position. Jefferson Transit discloses changes in cash flows by a separate statement that presents their operating, non-capital financing, capital and related financing and investing activities.

Jefferson Transit uses the accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred. Capital asset purchases are capitalized and long-term liabilities are accounted for in the appropriate fund.

Jefferson Transit distinguishes between operating revenues and expenses from non-operating ones. Operating revenues and expenses result from providing services in connection with Jefferson Transit's principal ongoing operations. The principal operating revenues of Jefferson Transit are charges to customers for passenger fares and charges collected for the use of the Vanpool program. Operating expenses result from those expenses incurred to provide transit services such as fixed route, route deviated, demand response and other services such as the Vanpool program. Operating expenses consist of direct expenses including driver wages and fuel, and indirect expenses such as administration costs and depreciation of capital assets. All revenues and expenses not meeting the definition of operating are classified as non-operating revenues and expenses.

### C. Assets, Liabilities and Net Position

#### 1. Cash and Cash Equivalents and Investments

It is Jefferson Transit's policy to invest all temporary cash surpluses. As of December 31, 2020, the treasurer was holding \$11,930,222 in short-term residual investments of surplus cash. This amount is classified on the *Statement of Net Position* as cash and cash equivalents.

For purposes of the *Statement of Cash Flows*, Jefferson Transit considers all highly liquid investments (including restricted assets) with a maturity of less than three months when purchased, to be cash equivalents.

Jefferson Transit's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (WPDPC) and thus not subject to custodial credit risk.

#### 2. Receivables

As of December 31, 2020, Jefferson Transit had \$1,001,811 in Taxes Receivable.

Taxes Receivable consists of sales tax receivable. Sales tax revenue is accrued in the period earned and received two months later.

As of December 31, 2020, Jefferson Transit had the following sales tax amounts accrued:

November 2020 Sales Tax Received January 2021	\$	461,974
December 2020 Sales Tax Received February 2021		539,837
TOTAL	\$	<u>1,001,811</u>

As of December 31, 2020, Jefferson Transit had \$24,574 in Accounts Receivable (Net).

Accounts receivable consists of amounts owed from employees, private individuals or organizations for goods and services.

Due to the type and amount of receivables, no estimation is made for uncollectible accounts. When accounts are deemed uncollectible following all methods of collection efforts and, if necessary, reviewed by legal counsel, they are written off to appropriate categories.

As of December 31, 2020, Jefferson Transit had the following receivables:

Accounts Receivable	\$	24,105
Accounts Receivable - Other		283
Accounts Receivable - Vanpool		186
TOTAL	\$	<u>24,574</u>

### 3. Due to (From) Other Governments

As of December 31, 2020, Jefferson Transit had a net \$382,866 Due From Other Governments.

Amounts included in Due to (From) Other Governments consist primarily of local, state and federal grant funds.

As of December 31, 2020 Jefferson Transit had the Due from Other Governments:

Federal and State Governments - Operating	\$	382,866
TOTAL	\$	<u>382,866</u>

### 4. Inventory

As of December 31, 2020, Jefferson Transit had \$106,222 in Inventory.

Inventories consist of fuel on hand and vehicle maintenance parts and supplies and are valued using the first-in/first-out (FIFO) method. Jefferson Transit Authority values Maintenance Parts Inventory on a cost basis monthly, while fuel is valued on the lower of cost or market. Fuel value is determined utilizing the Washington State Department of Enterprise Services Fuel Price Update website.

As of December 31, 2020 Jefferson Transit had the following inventories:

Maintenance Parts Inventory	\$	85,807
Fuel Inventory		20,415
TOTAL	\$	<u>106,222</u>

### 5. Other Assets and Debits

As of December 31, 2020, Jefferson Transit had \$3,105 in Prepaid Expenses.

Prepaid expenses consist of services that will be provided in a future period but paid as of the close of current period.

As of December 31, 2020, Jefferson Transit had the following prepaid expenses:

Other Prepays	\$	2,360
Pre-paid: Employee Travel Advances	\$	745
TOTAL	\$	<u>3,105</u>

### 6. Capital Assets and Depreciation - See Note 2.

## 7. Compensated Absences

As of December 31, 2020, Jefferson Transit had \$200,759 in Employee Leave Benefits. This represents an increase of \$17,174 from 2019.

Employee leave (general leave) benefits are for absences for which employees will be paid. Jefferson Transit records unpaid leave for compensated absences as an expense and liability when earned. Jefferson Transit's employee general leave policy as of December 31, 2020 for both represented and non-represented staff allowed for the accumulation of general leave benefits at the rate of twenty-five days per year. Additional general leave benefits accrue after five and ten years continuous service at the rate of five additional days per year, respectively. The maximum amount of general leave hours represented employees may carry over from year to year is 520 hours and non-represented is 280 hours. Employees' general leave balances as of December 31<sup>st</sup> in excess of allowed balances are cashed-out and the funds are placed into employee HRA VEBA accounts.

## 8. Other Accrued Liabilities

As of December 31, 2020, Jefferson Transit had (\$867) in Accounts Payable.

Accounts payable are expenses unrelated to wages and employee-related liabilities recognized in the current period and paid in a future period. Jefferson Transit had no pending payables at the end of 2020, but did have several credits for various vendors.

As of December 31, 2020 Jefferson Transit had the following accounts payable:

Accounts Payable	\$	(867)
TOTAL	\$	<u>(867)</u>

As of December 31, 2020, Jefferson Transit had \$100,624 in Accrued Expenses.

Accrued expenses consist mainly of accrued wages and employee-related liabilities.

As of December 31, 2020, Jefferson Transit had the following accrued expenses:

Accrued Employee Payroll & Related Liabilities	100,624
TOTAL	<u>\$ 100,624</u>

As of December 31, 2020, Jefferson Transit had \$285 in Deposits and Other Payables.

Deposits and Other Payables consist of liabilities for deposits made by passengers for bike lockers.

## 9. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **NOTE 2 – CAPITAL ASSETS AND DEPRECIATION**

### **A. Capital Assets**

Major expenses for capital assets, including capital leases and major repairs that increase useful lives, are capitalized. Maintenance, repairs and minor renewals are accounted for as expenses when incurred. All capital assets are valued at historical cost or estimated historical cost where historical cost is not known. Jefferson Transit has acquired certain assets with funding provided by Washington State Department of Transportation (WSDOT) and federal financial assistance programs. Depending on the terms of the agreements involved, WSDOT and the federal government could retain an equity interest in these assets. However, Jefferson Transit has sufficient legal interest to accomplish the purposes for which the assets were acquired and has included such assets within the applicable account.

The original cost of capital property retired or otherwise disposed of, and the cost of installation less salvage, is charged to accumulated depreciation. However, in the case of the sale of an asset, the original cost is removed from Jefferson Transit asset accounts. Accumulated depreciation is charged with the accumulated depreciation related to the property sold, and the net gain or loss on disposition is credited or charged to income via Other Non-operating Revenue on the *Statement of Revenues, Expenses and Changes in Net Position*.

Depreciation expense is charged to operations to allocate the cost of capital assets over their estimated useful lives using the straight-line method with useful lives of three to thirty years. WSDOT provides guidance on the depreciation of all vehicles due to grant funding and financial reporting requirements.

#### Facilities

- Administration Building – 30 years,
- Building Improvements – 5 to 10 years (based on type of improvement)

#### Buildings and Structures

- Park and Ride Structures – 30 years
- Bus Stops and Shelters – 10 years
- Improvements – 5 to 10 (based on type of improvement)

#### Revenue Vehicles and Service Vehicles

- Heavy Duty Small Buses 28ft-35ft – 10 years
- Medium Duty Bus/Cutaway – 7 years
- Light Duty Bus – 5 years
- Light Duty Small Van – 4 years

#### Service Equipment

- 2 – 12 years dependent upon type of equipment

#### Office Furniture & Equipment

- 3 – 12 years dependent upon furniture or equipment

### **B. Capital Asset Schedule**

In 2020 Jefferson Transit purchased vehicles and continued with several projects including:

- Continued the Comprehensive Plan Project (Construction in Progress) delayed by COVID-19 and is scheduled to be completed by mid-July 2021;
- Began the Electric Vehicle Feasibility Study (Construction in Progress) delayed by COVID-19 and is scheduled to be completed by the end of May 2021;
- Purchased five (5) new full size fixed route buses;
- Purchased Mohawk vehicle lifts for Maintenance Department;
- Purchased a complete customer service desk/barrier for the Haines Place Transit Center;
- Purchased Smarsh software, upgraded the finance software, and second year of Remix software.

Several revenue/service vehicles, several pieces of equipment and several types of software were retired. These items were either sold at auction, discarded or sent to metal recycling.

Capital assets activity for the year ended December 31, 2020 was as follows:

	Beginning Balance 1/1/2020	Increases	Decreases	Ending Balance 12/31/2020
Capital assets, not being depreciated				
Land	\$ 1,183,315	\$ -	\$ -	\$ 1,183,315
Construction in Progress	39,360	124,352	0	163,712
<b>Total capital assets not being depreciated</b>	<b>\$ 1,222,675</b>	<b>\$ 124,352</b>	<b>\$ -</b>	<b>\$ 1,347,027</b>
Capital assets, being depreciated:				
Facility	\$ 7,402,907			\$ 7,402,907
Other Buildings & Structures	1,970,830	9,717	0	1,980,547
Revenue Vehicles	6,808,576	2,463,934	693,800	8,578,710
Service Vehicles	505,097	0	96,137	408,960
Service Equipment	693,383	49,680	43,688	699,375
Office Furniture & Equipment	625,246	68,038	87,316	605,968
<b>Total capital assets being depreciated</b>	<b>\$ 18,006,041</b>	<b>\$ 2,591,368</b>	<b>\$ 920,942</b>	<b>\$ 19,676,467</b>
Less accumulated depreciation for:				
Facility	\$ 815,482	\$ 248,643	\$ -	\$ 1,064,125
Other Buildings & Structures	1,423,020	95,750	2,217	1,516,552
Revenue Vehicles	4,178,166	614,751	823,366	3,969,551
Service Vehicles	378,794	38,436	99,205	318,025
Service Equipment	467,512	50,362	47,676	470,197
Office Furniture & Equipment	385,576	67,284	92,650	360,210
<b>Total accumulated depreciation</b>	<b>\$ 7,648,550</b>	<b>\$ 1,115,226</b>	<b>\$ 1,065,115</b>	<b>\$ 7,698,661</b>
<b>Total capital assets, being depreciated, net</b>	<b>\$ 10,357,490</b>	<b>\$ 1,476,142</b>	<b>\$ (144,174)</b>	<b>\$ 11,977,806</b>
<b>Total capital assets</b>	<b>\$ 11,580,165</b>	<b>\$ 1,600,494</b>	<b>\$ (144,174)</b>	<b>\$ 13,324,832</b>

### **NOTE 3 – CHANGES LONG TERM LIABILITIES**

During the year ended December 31, 2020, the following changes occurred in long-term liabilities:

	Beginning Balance 1/1/2020	Additions	Reductions	Ending Balance 12/31/2020	Due Within One Year
<b>Liability</b>					
Compensated Absences	\$183,584	\$17,174		\$200,759	\$23,449
Pension obligations	\$868,644	\$76,582		\$945,226	\$0
OPEB obligations	\$2,324,835	\$796,343		\$3,121,538	\$8,640

### **NOTE 4 - CONTINGENCIES AND LITIGATION**

Jefferson Transit has recorded in its financial statements all material liabilities; including estimates for situations which are not yet resolved but where, based on individual information, management believes it is probable that Jefferson Transit will have to make payment. In the opinion of management, Jefferson Transit's insurance policies are adequate to pay all known and pending claims.

Jefferson Transit participates in a number of federal and state assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. Jefferson Transit's management believes that such disallowance, if any, will be immaterial.

**NOTE 5 – DEPOSITS AND INVESTMENTS**

Jefferson Transit's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (WPDPC) and thus not subject to custodial credit risk.

Composition of Cash as of December 31, 2020, is as follows:

<b>Description/Purpose</b>	<b>Held By/On Deposit With</b>	<b>Balance : 12/31/2020</b>
Depository (Operating) Fund	Jefferson County Treasurer	\$4,970,768
Unemployment Reserve	Jefferson County Treasurer	15,250
Depository (Capital) Fund	Jefferson County Treasurer	1,574,410
WA State Investment Pool	Jefferson County Treasurer	5,242,124
Cash on Hand	JTA	400
Payroll ACH Account	First Security Bank	126,515
Advance Travel Fund	First Security Bank	755
Subtotal (Current Assets)		11,930,222
Total Cash		\$11,930,222

**Investments Measured at Amortized Cost**

As of December 31, 2020, Jefferson Transit held \$5,242,124 in the Local Government Investment Pool, which is valued at amortized cost.

**Investments in Local Government Investment Pool (LGIP)**

Jefferson Transit Authority is a participant in the Local Government Investment Pool was authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP Advisory Committee.

Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASBS 79 for external investments pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <http://www.tre.wa.gov>.



**NOTE 6 – DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN**

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of GASB 75 for the year 2020:

Aggregate OPEB Amounts – All Plans	
OPEB liabilities	\$3,121,178
OPEB assets	\$0
Deferred outflows of resources	\$4,320
Deferred inflows of resources	\$0
OPEB expense/expenditures	\$ 804,444

a. As a member of the Washington State Public Employees Benefit Board (PEBB) Jefferson Transit offers employees who retire the option to continue medical coverage on a self-pay basis. The Jefferson Transit plan is considered to be a single-employer defined benefit plan.

b. The plan is available to all employees. The premiums for the retired employees are blended with the rates for active employees. The blending of rates is considered an implicit subsidy paid by Jefferson Transit. There are no COLAs associated with the plan.

c. At December 31, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	2
Inactive employees entitled to but not yet receiving benefits	0
Active employees	49
Total	51

d. The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

**Assumptions and Other Inputs**

The discount rate used in the online tool developed by the Office of the State Actuary was 3.5% for the beginning of the measurement year and 2.21% for the end of the measurement year. Projected salary changes were 3.5% plus service based increases. Healthcare Trend rates used an initial rate of approximately 7%, trending down to about 5% in 2020. Mortality rates were calculated using the Healthy RP-2000 base mortality table with an age setback of 1 year, mortality improvements of 100% scale BB and a generational projection period. An inflation rate of 2.75% was used. Post-retirement participation percentage was 65% and the percentage with spousal coverage was 45%.

Assumptions for retirement, disability, termination and mortality were based on the 2018 PEBB OPEB Actuarial Valuation Report. Retirement service for each active cohort was based on the average entry age of 35 with service being a component of benefit eligibility.

a. The following presents the total OPEB liability of Jefferson Transit calculated using the current healthcare cost trend rate of 7 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (6%) or 1-percentage point higher (8%) than the current rate.

	1% Decrease (6%)	Current Healthcare Cost Trend Rate (7%)	1% Increase (8%)
Total OPEB Liability	\$2,548,339	\$3,121,178	\$3,863,075

b. The following presents the total OPEB liability of Jefferson Transit calculated using the discount rate of 3.5 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.5%) or 1-percentage point higher (4.5%) than the current rate.

	1% Decrease (2.5%)	Current Discount Rate (3.5%)	1% Increase (4.5%)
Total OPEB Liability	\$3,775,839	\$3,121,178	\$2,605,407

#### Changes in the Total OPEB Liability (TOL)

For the current reporting period, a schedule of changes in the total OPEB liability should be presented.

Public Employees Benefit Board	
<b>Total OPEB Liability at 1/1/2020</b>	\$2,324,835
Service cost	90,367
Interest	84,392
Changes of benefit terms	0
Changes in Experience Data and Assumptions	629,685
Benefit payments	(8,101)
Other changes	0
<b>Total OPEB Liability at 12/31/2020</b>	\$3,121,178

a. The Alternative Measurement Method (AMM) was performed with a valuation date of June 30, 2020. In order to estimate the TOL as of the beginning of the measurement period, the TOL was projected backwards to the measurement date of June 30, 2020. The alternative measurement method was used to measure the total OPEB liability in place of an actuarial valuation.

b. The backward projection of the liability reflected the estimated service cost, assumed interest, and expected benefit payments.

c. There were no changes of benefit terms that affected measurement of the total OPEB liability since the prior measurement date.

d. There were no obligations for the payment of benefits transferred from the employer to one or more insurance companies.

e. There were no changes between the measurement date of the total OPEB liability and the employer's reporting date that are expected to have any effect on the total OPEB liability.

f. The total OPEB expense recognized by Jefferson Transit in the reporting period was \$804,444.

g. At December 31, 2020, Jefferson Transit reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$0	\$0
Changes of assumptions	0	0
Payments subsequent to the measurement date	4,320	0
<b>TOTAL</b>	<b>\$4,320</b>	<b>\$0</b>

Deferred outflows of resources of \$4,320 resulting from payments subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended December 31, 2020.

#### **NOTE 7 - PENSION PLANS**

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* for the year 2020:

<b>Aggregate Pension Amounts – All Plans</b>	
Pension liabilities	(\$945,226)
Pension assets	\$0
Deferred outflows of resources	\$311,170
Deferred inflows of resources	(\$277,020)
Pension expense	\$102,808

#### **State Sponsored Pension Plans**

Substantially all Jefferson Transit full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems  
Communications Unit  
P.O. Box 48380  
Olympia, WA 98540-8380

Or the DRS CAFR may be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).

### Public Employees' Retirement System (PERS) Plans 1, 2, and 3

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

#### Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2020 were as follows:

<b>PERS Plan 1</b>		
<b>Actual Contribution Rates:</b>	<b>Employer</b>	<b>Employee</b>
January – August 2020		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.76%	
Administrative Fee	0.18%	
<b>Total</b>	<b>12.86%</b>	<b>6.00%</b>
<b>PERS Plan 1</b>		
<b>Actual Contribution Rates:</b>	<b>Employer</b>	<b>Employee</b>
September – December 2020		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
<b>Total</b>	<b>12.97%</b>	<b>6.00%</b>

**PERS Plan 2/3** provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or

- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

#### Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2020 were as follows:

<b>PERS Plan 2/3</b>		
<b>Actual Contribution Rates:</b>	<b>Employer 2/3</b>	<b>Employee 2/3</b>
January – August 2020		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.76%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
<b>Total</b>	<b>12.86%</b>	<b>7.41%</b>
<b>PERS Plan 2/3</b>		
<b>Actual Contribution Rates:</b>	<b>Employer 2/3</b>	<b>Employee 2/3</b>
September – December 2020		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
<b>Total</b>	<b>12.97%</b>	<b>7.90%</b>

Jefferson Transit's actual contributions to PERS Plan 1 were \$124,753; Jefferson Transit's actual contributions to the PERS Plan 2/3 were \$205,440 for the year ended December 31, 2020.

## Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2020 with a valuation date of June 30, 2019. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) *2013-2018 Experience Study* and the *2019 Economic Experience Study*.

Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2020. Plan liabilities were rolled forward from June 30, 2019, to June 30, 2020, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation:** 2.75% total economic inflation; 3.50% salary inflation
- **Salary increases:** In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- **Investment rate of return:** 7.4%

Mortality rates were developed using the Society of Actuaries' Pub. H-2020 mortality rates, which vary by member status, as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were changes in methods and assumptions since the last valuation.

- OSA updated its demographic assumptions based on the results of its latest demographic experience study. See OSA's 2013-2018 Demographic Experience Study at [leg.wa.gov/osa](http://leg.wa.gov/osa).
- OSA updated the Early Retirement Factors and Joint-and-Survivor factors used in its model to match the ones implemented by DRS on October 1, 2020. These factors are used to value benefits for members who elect to retire early and for survivors of members that die prior to retirement.
- The valuation includes liabilities and assets for Plan 3 members purchasing Total Allocation Portfolio annuities when determining contribution rates and funded status.

The discount rate used to measure the total pension liability for all DRS plans was 7.4 percent.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4 percent was used to determine the total liability.

## Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.4 percent was determined using a building-block-method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

### Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	2.20%
Tangible Assets	7%	5.10%
Real Estate	18%	5.80%
Global Equity	32%	6.30%
Private Equity	23%	9.30%
	<b>100%</b>	

### Sensitivity of Net Pension Liability (Asset)

The table below presents Jefferson Transit's proportionate share of the net pension liability calculated using the discount rate of 7.4 percent, as well as what Jefferson Transit's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.4 percent) or 1-percentage point higher (8.4 percent) than the current rate.

	1% Decrease (6.4%)	Current Discount Rate (7.4%)	1% Increase (8.4%)
PERS 1	\$805,681	\$643,229	\$501,554
PERS 2/3	\$1,879,105	\$301,997	\$(996,753)

### Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

### Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, Jefferson Transit reported a total pension liability of \$945,226 for its proportionate share of the net pension liabilities as follows:

	Liability (or Asset)
PERS 1	\$643,229
PERS 2/3	\$301,997

At June 30, Jefferson Transit's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/19	Proportionate Share 6/30/20	Change in Proportion
PERS 1	.017035%	.018219%	.001184%
PERS 2/3	.021989%	.023613%	.001624%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans.

The collective net pension liability (asset) was measured as of June 30, 2020, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2019, with update procedures used to roll forward the total pension liability to the measurement date.

### Pension Expense

For the year ended December 31, 2020, Jefferson Transit recognized pension expense as follows:

	Pension Expense
PERS 1	\$76,914
PERS 2/3	\$25,894
TOTAL	\$102,808

### Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2020, Jefferson Transit reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$0	\$0
Net difference between projected and actual investment earnings on pension plan investments	0	(\$3,581)
Changes of assumptions	0	0
Changes in proportion and differences between contributions and proportionate share of contributions	0	0
Contributions subsequent to the measurement date	60,975	0
TOTAL	\$60,975	(\$3,581)

PERS 2/3	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$108,110	(\$37,847)
Net difference between projected and actual investment earnings on pension plan investments	0	(15,337)
Changes of assumptions	4,301	(206,290)
Changes in proportion and differences between contributions and proportionate share of contributions	37,736	(13,965)
Contributions subsequent to the measurement date	100,048	0
TOTAL	\$250,195	(\$273,439)



Deferred outflows of resources related to pensions resulting from the Jefferson Transit's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	PERS 1
2021	(\$16,252)
2022	(511)
2023	4,959
2024	8, 223
2025	
Thereafter	
<b>Total</b>	<b>(\$3,581)</b>

Year ended December 31:	PERS 2/3
2021	(\$122,786)
2022	(27,429)
2023	7,892
2024	31,025
2025	(5,696)
Thereafter	(6,296)
<b>TOTAL</b>	<b>(\$123,291)</b>

#### **NOTE 8 - PRIOR PERIOD ADJUSTMENTS-CHANGE IN ACCOUNTING PRINCIPLE**

In 2020 Jefferson Transit had two prior period adjustments totaling (\$4,223). Jefferson Transit paid the Federal Transit Administration \$4250.18 for their portion of a grant funded vehicle from the fiscal year 2019. Additionally, Jefferson Transit voided a check from 2019 totaling \$27.44.

#### **NOTE 9 – RISK MANAGEMENT**

##### **A. Public Entity Risk Pool**

Jefferson Transit Authority (JTA) is a member of the Washington State Transit Insurance Pool (WSTIP). WSTIP is a 26-member self-insurance program located in Olympia, Washington. WSTIP supplies JTA auto liability, general liability, public official's liability coverage, all risk property coverage, auto physical damage coverage, boiler and machinery coverage, employee fidelity/crime coverage, and cyber liability coverage.

At the end of 2020, JTA retained a \$5,000 deductible for its all-risk property coverage which includes auto physical damage. JTA has a \$5,000 deductible for public official's liability coverage and has no deductible for general and auto liability risks covered by WSTIP.

WSTIP was formed by Interlocal Agreement on January 1, 1989, pursuant to Chapters 48.61 and 39.34 RCW. The purpose for forming WSTIP was to provide member transit agencies joint self-insurance, joint purchasing of insurance and joint contracting for hiring of personnel to provide risk management, claims handling, and administrative services. Transit agencies joining WSTIP must remain members for a minimum of 36 months. Members may withdraw after that time by giving six-month's notice and at the end of the fiscal year. Any member who withdraws will not be allowed to rejoin for a period of 36 months.

Transit authorities applying for membership in WSTIP may do so on approval of a simple majority vote of the WSTIP Board of Directors. Underwriting and rate-setting policies have been established after consultation with actuaries. WSTIP members are subject to a supplemental assessment in the event of deficiencies. If WSTIP's assets were to be exhausted, members would be responsible for WSTIP's liabilities. WSTIP is regulated by the Washington State Risk Manager and audited annually by the Washington State Auditor.

WSTIP utilizes a combination of self-insurance, reinsurance and excess insurance to provide the limits noted in the summary below. Carriers include Government Entities Mutual, Munich Reinsurance America, Hallmark Specialty Insurance Company, and Allied World Assurance Company for the liability lines; Evanston for auto physical damage; American International Group Inc (AIG)/National Union Fire Insurance for the crime policy; and Beazley Cyber Services for the cyber liability policy. The excess property carrier for all risk property and boiler and machinery is Alliant Property Insurance Program provided by Alliant Insurance Services.

JTA has not presented any claims to WSTIP in the last year that exceeded its current coverage limits through WSTIP.

Here is a summary of coverage provided in 2020:

RISK / EXPOSURE		COVERAGE	DEDUCTIBLE
<b>GENERAL LIABILITY:</b> Bodily Injury & Property Damage Personal Injury & Advertising Injury Contractual Liability	\$25 million	Per occurrence	\$0
Personal Injury and Advertising Injury	\$25 million	Per offense	\$0
Contractual liability			\$0
Vanpool Driver Medical Expense Protection	\$35,000	Per occurrence	\$0
Underinsured Motorist Coverage (by mode)	\$60,000	Per occurrence	\$0
<b>PUBLIC OFFICIALS LIABILITY</b>	\$25 million	Per occurrence and aggregate	\$5,000
Endorsement 1 – Per Occur. and Annual Per Member Aggregate	\$250,000	Per occurrence	\$25,000
<b>PROPERTY COVERAGE</b> All perils subject to the following sublimits:	\$500 million	Per occurrence, all perils and insureds/ members combined	\$5,000
Flood zones A & V – annual aggregate	\$10 million	Per occurrence, annual aggregate	\$250,000
All flood zones except A & V – annual aggregate	\$50 million	Per occurrence, annual aggregate	\$250,000
Earthquake, volcanic eruption, landslide, and mine subsidence --	\$25 million	Per occurrence, annual aggregate	5% subject to \$500,000 minimum per occurrence per unit
<b>AUTO PHYSICAL DAMAGE</b>	Fair market value		\$5,000

Auto Physical Damage (below \$250,000 in value)			
Auto Physical Damage for all vehicles with a model year of 2010 or later and valued over \$250,000	Replacement Cost	Limited to \$1,500,000 any one vehicle	\$5,000
<b>BOILER AND MACHINERY</b>	\$100 million		\$250,000 or \$350,000 depending on size of boiler
<b>CRIME / PUBLIC EMPLOYEE DISHONESTY</b> including faithful performance. Also includes:	\$1 million	Per occurrence	\$10,000
Employee theft	\$1 million	Per occurrence	\$10,000
Forgery or alteration	\$1 million	Per occurrence	\$10,000
Theft, disappearance and destruction (inside premises)	\$1 million	Per occurrence	\$10,000
Robbery and safe burglary (inside premises)	\$1 million	Per occurrence	\$10,000
Robbery and safe burglary (outside premises)	\$1 million	Per occurrence	\$10,000
Computer fraud	\$1 million	Per occurrence	\$10,000
Funds Transfer Fraud	\$1 million	Per occurrence	\$10,000
Money orders and counterfeit money	\$1 million	Per occurrence	\$10,000
<b>CYBER LIABILITY</b>			
Third Party Liability	\$2 million	Maximum limit	\$100,000
Breach Response Costs	\$500,000	Limit increases to \$1 million if carrier's nominated service providers are utilized	\$5000
<b>FIRST PARTY LOSS</b>			
Business Interruption			
<i>Resulting from Security Breach</i>	\$2 million	Limit of Liability	
<i>Resulting from System Failure</i>	\$500,000	Limit of Liability	
Dependent Business Loss			
<i>Resulting from Security Breach</i>	\$750,000	Limit of Liability	
<i>Resulting from System Failure</i>	\$100,000	Limit of Liability	
Cyber Extortion Loss	\$2 million	Limit of Liability	
Data Recovery Costs	\$2 million	Limit of Liability	
<b>LIABILITY</b>			
Data & Network Liability	\$2 million	Limit of Liability	
Regulatory defense and penalties	\$2 million	Limit of Liability	
Payment Card Liabilities & Costs	\$2 million	Limit of Liability	
Media Liability	\$2 million	Limit of Liability	
<b>eCRIME</b>			
Fraudulent Instruction	\$75,000	Limit of Liability	
Funds Transfer Fraud	\$75,000	Limit of Liability	
Telephone Fraud	\$75,000	Limit of Liability	

CRIMINAL REWARD	\$25,000	Limit	
COVERAGE ENDORSEMENTS			
Reputation loss	\$50,000	Limit of Liability	
Claims Preparation Costs for Reputation Loss Claims Only	\$75,000	Limit of Liability	
Computer Hardware Replacements Costs	\$75,000	Limit of Liability	
Invoice Manipulation	\$100,000	Limit of Liability	
Cryptojacking	\$25,000	Limit of Liability	

Jefferson Transit purchases a Covered Locations Pollution Liability Insurance policy. The policy term is from April 4, 2018 to April 4, 2021. The carrier is Beazley Eclipse. The insuring agreement has coverage parts for covered location pollution liability coverage – new pollutions conditions, covered location pollution liability coverage – existing pollution conditions, transportation pollution liability, and non-owned disposal site pollution liability. The policy covers cleanup costs, damages, and claims expenses. The limit of coverage is \$5 million each pollution condition - includes claims expenses with a \$5 million aggregate including claims expenses. Jefferson Transit has a \$100,000 deductible per pollution condition.

#### B. Unemployment Insurance

Jefferson Transit maintains insurance against most normal hazards except for unemployment insurance, where it has elected to become self-insured as a "reimbursable employer" as allowed by the State of Washington Employment Security Department.

Claims are processed by the Employment Security Department and billed to Jefferson Transit quarterly. Jefferson Transit had \$12,762 in claims during 2020.

#### **NOTE 10 – SUBSEQUENT EVENTS**

In February 2020, the Governor of the state of Washington declared a state of emergency in response to the spread of a deadly new virus. In the week following the declaration, precautionary measures to slow the spread of the virus have been ordered. These measures include closing schools, colleges and universities, cancelling public events, prohibiting public and private gatherings, and requiring people to stay home unless they are leaving for an essential function.

Due to a drop in ridership and the necessity to reduce exposure to employees, Jefferson Transit:

- reduced revenue service by approximately 60%;
- eliminated fares to reduce interactions with operators/customer service;
- closed all public facilities; and
- requested administration employees work from home.

Jefferson Transit restored service on the East side of Jefferson County on November 3, 2020. Due to staffing shortages, the West side service was not fully restored until January 19, 2021. As of May 1, 2021 all public facilities remain closed and the buses remain fare free. The full extent of the financial impact on Jefferson Transit is unknown at this time.

# REQUIRED SUPPLEMENTARY INFORMATION

## Jefferson Transit Schedule of Proportionate Share of the Net Pension Liability PERS 1 As of June 30, 2020 Last 7 Fiscal Years\*

	2020	2019	2018	2017	2016	2015	2014
Employer's proportion of the net pension liability (asset)	%	0.018219%	0.017035%	0.017520%	0.018283%	0.018440%	0.019155%
Employer's proportionate share of the net pension liability	\$	643,229	655,056	782,449	867,543	990,315	964,942
TOTAL	\$						
Employer's covered employee payroll	\$	2,757,718	2,389,973	2,304,191	2,238,457	2,156,613	2,056,075
Employer's proportionate share of the net pension liability as a percentage of covered employee payroll	%	23.32%	27.41%	33.96%	38.76%	45.92%	46.93%
Plan fiduciary net position as a percentage of the total pension liability	%	68.64%	67.12%	66.52%	61.24%	57.03%	61.19%

See Notes to Required Supplementary Information

# REQUIRED SUPPLEMENTARY INFORMATION

## Jefferson Transit Schedule of Proportionate Share of the Net Pension Liability PERS 2/3 As of June 30, 2020 Last 7 Fiscal Years\*

	2020	2019	2018	2017	2016	2015	2014
Employer's proportion of the net pension liability (asset) %	0.023613%	0.021989%	0.022134%	0.022309%	0.022636%	0.023058%	0.023476%
Employer's proportionate share of the net pension liability \$	301,997	213,588	377,918	775,131	1,139,705	823,875	474,535
Employer's covered employee payroll \$	2,757,718	2,389,973	2,286,604	2,187,136	2,116,447	1,968,342	2,010,524
Employer's proportionate share of the net pension liability as a percentage of covered employee payroll %	10.95%	8.94%	16.53%	35.44%	53.85%	41.86%	23.60%
Plan fiduciary net position as a percentage of the total pension liability %	97.22%	97.77%	96.88%	90.97%	85.82%	89.20%	93.29%

See Notes to Required Supplementary Information

# REQUIRED SUPPLEMENTARY INFORMATION

## Jefferson Transit Authority Schedule of Employer Contributions

### PERS 1

As of December 31, 2020  
Last 7 Fiscal Years\*

	2020	2019	2018	2017	2016	2015	2014
Statutory or contractually required contributions	\$ 132,039	122,148	117,111	109,972	104,571	95,725	85,530
Contributions in relation to the statutory or contractually required contributions	\$ (132,039)	(122,148)	(117,111)	(109,972)	(104,571)	(95,725)	(85,530)
Contribution deficiency (excess)	\$ 0	0	0	0	0	0	0
Covered employer payroll	\$ 2,597,894	2,506,965	2,315,060	2,234,465	2,137,742	2,128,866	2,065,248
Contributions as a percentage of covered employee payroll	% 5.08%	4.87%	5.06%	4.92%	4.89%	4.50%	4.14%

See Notes to Required Supplementary Information

# REQUIRED SUPPLEMENTARY INFORMATION

## Jefferson Transit Authority Schedule of Employer Contributions

### PERS 2/3

As of December 31, 2020  
Last 7 Fiscal Years\*

	2020	2019	2018	2017	2016	2015	2014
Statutory or contractually required contributions	\$ 217,532	179,589	170,789	136,258	130,677	117,530	100,962
Contributions in relation to the statutory or contractually required contributions	\$ (217,532)	(179,589)	(170,789)	(136,258)	(130,677)	(117,530)	(100,962)
Contribution deficiency (excess)	\$ 0	0	0	0	0	0	0
Covered employer payroll	\$ 2,597,894	2,506,965	2,315,060	2,190,916	2,092,895	2,086,425	2,021,431
Contributions as a percentage of covered employee payroll	% 8.37%	7.16%	7.38%	6.22%	6.24%	5.63%	4.99%

See Notes to Required Supplementary Information



**Notes to Required Supplementary Information – Pensions**  
**Year Ended December 31, 2020**

**Note 1 – Information Provided**

Jefferson Transit implemented GASB Nos. 68/71 for the year ended December 31, 2015, therefore there is no data available for years prior to 2014. PERS 1 employer contributions include the PERS 1 employer contributions of PERS 2 and PERS 3, which are required to fund the unfunded actuarially accrued liability pursuant to RCW 41.45.060.

**Note 2 – Significant Errors**

There were no changes in benefit terms, significant changes in the employees covered under the benefit terms or in the use of different assumptions.

**Note 3 – Employer Contribution Rate Changes**

The employer contribution rates for both the PERS 1 and PERS 2/3 plans increased from 12.86% to 12.97% for pay periods beginning September 2020. The employee contribution rates for PERS 2/3 plans increased from 7.41% to 7.9% for pay periods beginning September 2020.

# REQUIRED SUPPLEMENTARY INFORMATION

## Jefferson Transit Authority Schedule of Changes in Total OPEB Liability and Related Ratios Washington State Public Employees Benefit Board (PEBB) For the year ended December 31, 2020 Last 3 Fiscal Year(s)\*

	2020	2019	2018
<b>Total OPEB liability - beginning</b>	\$2,324,835	\$2,358,269	\$2,299,515
Service cost	90,367	96,578	113,169
Interest	84,392	94,960	86,374
Changes in benefit terms	0	0	0
Differences between expected and actual experience	629,865	(222,767)	(140,789)
Changes of assumptions	0	0	0
Benefit payments	(8,101)	(2,205)	0
Other changes	0	0	0
<b>Total OPEB liability - ending</b>	<b>\$3,121,178</b>	<b>\$2,324,835</b>	<b>\$2,358,269</b>
<b>Covered-employee payroll**</b>	<b>\$2,597,894</b>	<b>\$2,150,629</b>	<b>\$2,085,300</b>
<b>Total OPEB liability as a % of covered payroll</b>	<b>120.14%</b>	<b>108.1%</b>	<b>113.09%</b>

### Notes to Schedule:

Until a full 10-year trend is compiled, only information for those years available is presented.  
No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

**Jefferson County Public Transportation Benefit Area**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended December 31, 2020**

Federal Agency (Pass-Through Agency)	Federal Program	CFDA Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT)	Formula Grants for Rural Areas and Tribal Transit Program	20.509	PTD0037	632,002	-	632,002	-	
FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT)	Formula Grants for Rural Areas and Tribal Transit Program	20.509	PTD0143	1,551,309	-	1,551,309	-	
FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT)	COVID 19 - Formula Grants for Rural Areas and Tribal Transit Program	20.509	PTD0191	2,159,443	-	2,159,443	-	CARE S Act - COVI D 19
<b>Total CFDA 20.509:</b>				<b>4,342,754</b>	<b>-</b>	<b>4,342,754</b>	<b>-</b>	
<b>Total Federal Awards Expended:</b>				<b>4,342,754</b>	<b>-</b>	<b>4,342,754</b>	<b>-</b>	

*The accompanying notes are an integral part of this schedule.*

**Jefferson Transit Authority**  
**Notes to the Schedule of Expenditures of Federal Awards**  
**For the Year Ended December 31, 2020**

Note 1 – Basis of Accounting

This schedule is prepared on the same basis of accounting as Jefferson Transit Authority's financial statements. The financial statements of Jefferson Transit Authority are prepared in conformity with generally accepted accounting principles (GAAP) as applied to governments.

Note 2 – Program Costs

The amounts shown as current year expenditures represent only the federal grant portion of the program costs. Entire program costs, including Jefferson Transit Authority's portion, are more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 – Indirect Cost Rate

Jefferson Transit Authority has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Note 4 – Non-Cash Awards – Personal Protective Equipment

Jefferson Transit Authority received 247 cloth masks from the Federal Transit Administration (pass-through WSDOT) with a total fair market value at the time of receipt of \$175.37.  
*unaudited*

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

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