Title:	Resolution:
	23-17: Revised ADA Policy
Author:	
Sara Peck, Mobility Operations Manager	



# Jefferson Transit Authority ADA Policy

Adopted January 14, 1992 Revision June 20, 2023

# **ADA Policy**

The Americans with Disabilities Act (ADA) was signed into law on July 26, 1990; the ADA prohibits discrimination against people with disabilities in employment, transportation, public accommodation, communications, and governmental activities.

Subsections (§) quoted within Jefferson Transit Authority's (JTA) ADA Policy are from Federal Transit Administration's (FTA) Office of the Secretary of Transportation document titled Code of Federal Regulations (C.F.R) Title 49 Transportation, sections (ADA) Part 37, Part 37 Appendixes (Pt. App.) and Part 38 "Transportation Services for Individuals with Disabilities."

Subsections (FTA C 4710.1) quoted within Jefferson Transit Authority's (JTA) ADA Policy are from Federal Transit Administration's (FTA) Circular 47.10.1 Americans with Disabilities Act (ADA) Guidance.

References to JTA SOP refer to JTA's Standard Operating Procedures.

References to WSDOT CGG refer to Washington State Department of Transportations Consolidated Grant Guidebook.

# 1. Fares

The fare per trip for eligible paratransit service users shall not exceed twice the fare that would be charged to an individual paying full fare for a trip of similar length at a similar time of day on fixed route services (§ 37.131(c)).

Personal Care Attendants (PCAs) traveling with eligible paratransit users on fixed route or paratransit services shall not be charged fare. Companions, or guests, pay the same fare as the eligible individual they are accompanying (§ 37.123 (f)).

#### 2. Mobility Devices

JTA's fleet is lift equipped. Accommodating a person in a wheelchair or power scooter on a JTA vehicle requires the mobility device meet the following Federal Transit Administration guidelines:

- A wheelchair is defined in § 37.3 as "a mobility aid belonging to any class of three or more-wheeled devices, usable indoors, designed or modified for and used by individuals with mobility impairments, whether operated manually or powered." Transit agencies may decline to carry a wheelchair/occupant if the combined weight exceeds that of the lift specifications or if carriage of the wheelchair is demonstrated to be inconsistent with "legitimate safety requirements."
- People whose mobility impairments require the use of canes, crutches, and walkers or riders with disabilities who do not use any type of assistive device or who may not

- have a visible or apparent disability are accommodated on the same basis as wheelchairs. Operators will honor riders request to use lifts or ramps (§ 37.165(g)).
- Segway or similar electrically motorized personal transportation devices are allowed on JTA when used as a mobility device by a person with a disability. The passenger may board with the device but may not use the device as a seat when aboard a JTA vehicle.
- Equipment must be in good working order, with batteries charged, tires inflated, brakes working, and all parts secure.

#### 3. Portable Oxygen Use

Individuals with disabilities who use portable oxygen devices are allowed to travel with respirators and properly secured portable oxygen supplies (§ 37.167(h)). Oxygen supplies must not obstruct the aisle.

# 4. Securement

Drivers will secure mobility devices facing forward in one of the securement positions on the vehicle. Drivers will assist passengers with securement systems, ramps, and seatbelts. However, drivers cannot assist riders using power chairs or scooters with the operation of their equipment (JTA SOP #TO-602).

# 5. Stop Announcements

JTA shall announce stops on fixed route services as follows:

• The entity shall announce at least at transfer points with other fixed routes, other major intersections and destination points, and intervals along a route sufficient to permit individuals with visual impairments or other disabilities to be oriented to their location (§ 37.167(b)).

The entity shall announce any stop on request of an individual with a disability (§ 37.167(b)). (JTA SOP #TO-304)

# 6. Service Animals / Personal Care Attendants/ Companions

JTA shall permit service animals to accompany individuals with disabilities in vehicles and facilities (§ 37.167(d)). Refer to JTA Policy on Animals on Transit Vehicles. Owners are responsible for any damage caused by the animal.

A personal care attendant (PCA) or companion may accompany ADA paratransit eligible individuals. A PCA is someone designated or employed specifically to help the eligible individual meet his or her personal needs. A companion or guest is an individual who accompanies an ADA paratransit eligible user but does not act in the capacity as their personal

care attendant. To be viewed as "accompanying" an eligible rider, PCAs and companions must board and disembark at the same locations as eligible individuals.

Paratransit riders may be accompanied by one PCA at a time. Eligible paratransit riders are entitled to be accompanied by "at least one" companion in addition to a PCA. Additional PCA's or companions riding on comparable paratransit services are accommodated if space is available, meaning that they do not displace other eligible riders (§ 37.123(f)(2)).

### 7. Maintenance of Lifts or Ramps

If a lift or ramp failure occurs on a JTA vehicle operating on a fixed route, and the time of the next accessible vehicle on the route exceeds 30 minutes, JTA shall promptly provide alternative transportation to individuals with disabilities who are unable to use the vehicle because its lift does not work (§ 37.163(f)).

JTA vehicle operators will report lift malfunctions or failures to dispatch promptly. Operators will inform riders that are unable to board the vehicle due to a lift failure or malfunction that dispatch has been notified, when another accessible vehicle is scheduled to arrive, or inform them of an alternative transportation plan.

# 8. Priority Seating / Securement Areas

JTA vehicles have signage indicating priority seating at the front of the vehicles and mobility device securement areas designated as reserved seats for persons with disabilities (§ 38.27(a)).

#### 9. Suspension of Service

Refer to JTA Code of Conduct/Exclusion Policy.

#### 10. Notification of Policy

JTA will post the ADA policy on its website.

#### 11. Direct Threat

JTA will determine direct threat in compliance with FTA- Appendix D § 37.3. JTA may refuse to transport individuals who pose a significant risk to the health or safety of others, on a case-by-case basis, based on reasonable judgement, current medical knowledge, and objective evidence to establish the nature, duration, and severity of the risk, the probability that potential injury will occur, and whether reasonable modifications of policies, practices, or procedures or the provision of auxiliary aids or services will mitigate the risk.

#### 12. Reasonable Modification

JTA will provide reasonable modification of JTA policy, practices, and procedures upon request to ensure transportation services are accessible to persons with disabilities when the modifications are necessary to avoid discrimination on the basis of disability or to provide

program accessibility to their services, subject to the limitations of (§ 37.169(c)(1)–(3)). Reasonable modification means that "the nature of an individual's disability cannot preclude a public transportation entity from providing full access to the entity's service unless some exception applies."

#### 13. Accessible Information

JTA will make communications and information available using accessible formats and technology to obtain information about transportation services. (§ 37.167(f)).

## 14. ADA Complaint Procedure

Jefferson Transit's Mobility Operations Manager is the primary contact for all ADA related comments and complaints. The Mobility Operations Manager is listed in Appendix A: Delegation of Responsibility. Mobility Operation Manager contact information will be advertised to the public via the Jefferson Transit website, and customer service office locations.

All methods and forms of contact for submitting an ADA related comment, request for information, or complaint shall be accessible and usable by all individuals. Riders can contact Jefferson Transit with requests for information, comments, or complaints regarding ADA in the following ways (§ 37.17):

- 1. US Mail: Riders can mail their feedback to the Jefferson Transit office at 63 Four Corners Road, Port Townsend, WA 98368.
- 2. Voicemail: Riders can contact Jefferson Transit at 360-385-4777 (or toll free at 800-371-0497.) This line is available 24 hours a day, seven days a week.
- 3. E-mail: Riders can contact the Mobility Operations Manager by e-mail at info@jeffersontransit.com.
- **4.** Fax: Riders can send written feedback by fax to 360-385-2321.
- 5. Language Line: For riders who speak a language other than English, Jefferson Transit will utilize the services of Language Line to facilitate the call.
- 6. Website: Fill our Customer Comment form on Jefferson Transit's website at www.jeffersontransit.com

Individuals who submit an ADA related comment, complaint, or service suggestion to Jefferson Transit shall receive a response, provided they give legible contact information:

- Feedback sent via mail or fax will receive with a response within seven business days.
- E-mail, phone, or web originated messages will be returned within 72 hours.

Jefferson Transit shall maintain a tracking system for all ADA related comments, complaints, or service suggestions submitted that provides a unique identification of each record and allows ready access to information on the status of the comment at any time. The Clerk of the Board shall maintain a record of all ADA complaints of noncompliance and documented responses, to be kept on file for one year. A summary of all complaints of noncompliance and documented responses shall be kept on file for six years past the end of the current consolidated grant period (WSDOT CGG pg. 15).

# 1. Dial- A Ride Service

JTA will provide comparable paratransit service in compliance with FTA-Subpart F-§ 37.121, "each public entity operating a fixed route system shall provide paratransit or other special service to individuals with disabilities that is comparable to the level of service provided to individuals without disabilities who use the fixed route system. Requirements for paratransit do not apply to commuter bus, commuter rail, or intercity rail systems."

JTA Dial-A-Ride is an origin to destination service. Based on the functional abilities of the rider, JTA Dial-A-Ride drivers will provide one of the following types of trips. (49.CFR 37.129)

- Curb to Curb: Rider taken from curb of pick up to curb of destination.
- Door to Door: Rider taken from door of pick up to door of destination.

#### 2. Dial- A-Ride Service Area

JTA Dial-A-Ride service area extends 3/4 of a mile on each side of the fixed-route bus service lines within Jefferson County in accordance with FTA-Subpart F-§ 37.131(a)(1).

JTA also provides limited Dial-A-Ride service to areas outside of the <sup>3</sup>/<sub>4</sub> mile service area, including Marrowstone Island, Kala Point, and Cape George.

#### 3. **Dial- A Ride Hours**

JTA Dial-A-Ride will operate the same hours as JTA's fixed route system. (Under Department of Transportation (DOT) Americans with Disabilities Act (ADA) regulations at 49 C.F.R. Section 37.131(e), paratransit service must be available during the same days and hours that fixed route service operates.)

#### 4. <u>Dial-A-Ride Complimentary Trip Scheduling</u>

Dial-A-Ride trip can be scheduled Monday through Saturday from 8:00 am to 4:00 pm. Reservations can be made up to 14 days in advance.

Jefferson Transit takes reservations for next day service. This means that reservations called in during normal business hours will be accepted for the following day.

If calling on Sunday, or a holiday in which the office is closed, for next-day ride, please leave a voicemail at (360) 385-4777, extension 2, and a dispatcher will call and confirm your ride the following morning. Please note, voicemails must be received between 8am and 4pm on Sundays or the holiday for next day service (FTA C 4710.1(8.4.5)).

To make a reservation, call dispatch at (360) 385-4777, extension 2. The following information is needed:

- First and last name.
- Date & time of ride request.
- The address of the pickup location and the address of your destination (include the building name and any specific drop-off and pick-up information, such as a doctor's name).
- Appointment time (if applicable).
- The general purpose of ride.
- The time you will be ready to be picked up.
- Passengers riding with you (a personal care attendant or guest).

# 5. <u>Dial-A-Ride Trip Denials</u>

Jefferson Transit will count all denials for service. Any unaccepted Dial-A-Ride trip request is considered a trip denial. Any negotiated trip times that are one hour or greater outside of the rider's initial request time, even if the rider accepts the negotiated trip time, is counted as a denial. One denial of a multi-legged trip will count as a denial for each leg of the trip.

#### 6. <u>Dial-A-Ride Eligibility</u>

JTA Dial-A-Ride eligibility process is based on: FTA-Subpart F-§ 37.125 ADA Paratransit Eligibility: Process and FTA Pt.37.App. 37.123 ADA Paratransit Eligibility Standards.

"Disability alone does not determine paratransit eligibility; the decision is based on the applicant's functional ability to use the fixed route bus and is not a medical decision. The Department of Transportation (DOT) Americans with Disabilities Act (ADA) regulations in Appendix D to 49 C.F.R. Section 37.125 explain: The substantive eligibility process is not aimed at making a medical or diagnostic determination. While evaluation by a physician (or professionals in rehabilitation or other relevant fields) may be used as part of the process, a diagnosis of a disability is not dispositive. What is needed is a determination of whether, as a practical matter, the individual can use fixed route transit in his or her own circumstances." Individuals are eligible for service when they have been certified to use JTA Dial-A-Ride

Eligibility for ADA paratransit services shall be determined under three different categories as defined by § 37.123:

- Unconditional: An individual is unable to use fixed route transit services under any circumstances and is thus eligible to make all trips using paratransit
- Conditional: An individual meets eligibility criteria with respect to some trips but not others, the individual shall be ADA paratransit eligible only for those trips for which he or she meets the criteria.

• Temporary: Individuals who experience a temporary loss of functional ability that prevents them from using fixed route service.

Factors of an individual's eligibility for ADA Paratransit may change over time that could affect their ability to use fixed route transit service. These factors may include changes in the physical environment, changes in the accessibility of the fixed route system, or changes in riders' functional abilities.

Eligibility will be determined within 21 days of receiving a completed application. If the applicant does not receive an answer within 21 days, the applicant shall be treated as eligible and provided services until eligibility is determined (§ 37.125(c)).

Eligible riders will be required to recertify their eligibility every three years. Riders will be sent a notification of their recertification requirement 90 days before their recertification date.

#### 7. <u>Dial-A-Ride Eligibility Appeals Procedure</u>

Paratransit applicants who are dissatisfied with the eligibility determination they receive from Jefferson Transit have the right to appeal the decision (§ 37.17).

**Filing**: Appeals must be filed in writing within 60 days of the denial of an individual's application.

**Submittal**: The Dial-A-Ride Eligibility Determination Appeal Request Form and any supporting information must be submitted to the responsible employee listed in Appendix A: Delegation of Responsibility.

The appellant has the right to be heard in person and to have necessary support, such as a language or sign interpreter. Contact the responsible employee listed in Appendix A: Delegation of Responsibility.

Obtain a Dial-A-Ride Eligibility Determination Appeal Request Form:

- 1. US Mail: 63 Four Corners Road, Port Townsend, WA 98368.
- **2. Telephone:** 360-385-4777 (or toll free at 800-371-0497.)
- 3. E-mail: info@jeffersontransit.com.
- **4.** Fax: 360-385-2321.
- **5.** Language Line: For riders who speak a language other than English, Jefferson Transit will utilize the services of Language Line to facilitate the call.
- **6.** Website: <a href="https://jeffersontransit.com">https://jeffersontransit.com</a>

**Review:** A review team consisting of the General Manager and one other staff member will review eligibility appeals. All information will be treated as confidential by the review team.

**Decision:** Eligibility will be determined within 21 days of receiving a eligibility appeal. If the appellant does not receive an answer within 21 days, the appellant may use Dial-A-Ride until a decision is made

#### 8. **Dial-A-Ride Trip Cancellations and No Shows**

JTA understands that because paratransit service requires trips to be scheduled in advance, riders may sometimes miss scheduled rides or forget to cancel rides they no longer need. JTA also understands that riders may sometimes miss scheduled trips or be unable to cancel trips in a timely way for reasons that are beyond their control. However, repeatedly missing scheduled trips [or failing to cancel trips in a timely way] can lead to suspension of service.

- No-show: A no-show occurs when a rider fails to appear to board the vehicle for a scheduled trip. This presumes the vehicle arrives at the scheduled pickup location within the pickup window and the driver waits at least 5 minutes.
- Pickup Window: The pickup window is defined as from 15 minutes before the scheduled pickup time to 15 minutes after the scheduled pickup time. Riders must be ready to board a vehicle that arrives within the pickup window. The driver will wait for a maximum of 5 minutes within the pickup window for the rider to appear.
- Late Cancellation: A late cancellation is defined as either: a cancellation made less than 2 Hours before the scheduled pickup time or as a cancellation made at the door or a refusal to board a vehicle that has arrived within the pickup window.

JTA does not count as no-shows or late cancellations any missed trips due to errors made by the agency or situations beyond a rider's control that prevent the rider from notifying us that the trip cannot be taken. When a rider is a no-show for one trip, all subsequent trips on that day remain on the schedule unless the rider specifically cancels the trips. To avoid multiple noshows on the same day, riders are strongly encouraged to cancel any subsequent trips they no longer need that day.

In any 30-day continuous period, any customer who has scheduled trips and has been a noshow for at least 10% of those trips will receive a suspension notice. Customers will receive written notice of the violation, citing which trips were no-shows or late cancellations and the proposed date of suspension of service. No-shows or late cancellations must be disputed within ten business days after the date of the Notice of Suspension.

Suspensions are progressive and will be imposed as follows:

- First level of violation 10% of scheduled trips are no-shows in a continuous 30-day period: 7 days of suspension.
- Second level of violation an additional 10% of scheduled trips are no-shows in a continuous 30-day period: 14 days suspension.
- Third level of violation an additional 10% of scheduled trips are no-shows in a continuous 30-day period: 21 days of suspension.
- Fourth level of violation an additional 10% of scheduled trips are no-shows in a continuous 30-day period: 28 days of suspension.

If more than two years elapse between any two stages of violations, the progression of suspensions begins again at the first level.

All suspension notices include a copy of this policy, information on disputing no-shows or late cancellations, and how to appeal suspensions. **Suspensions begin on two weeks after the notification of suspension.** Riders have the right to file an appeal request. All suspension appeals follow JTA's appeal policy.

There are certain circumstances under which an individual, otherwise eligible for ADA Paratransit, may be suspended from or denied those services. A person whose behavior threatens or has threatened the safety of paratransit personnel or riders, may be suspended from, or denied service. This may be appealed through the appeals procedure.

#### 9. <u>Dial-A-Ride Visitor Certification</u>

Authorized Ry.

Visitors are eligible for 21 days of service in a 365-day period beginning on the first day the visitor uses the service. For additional days of service, the individual is expected to register under JTA eligibility procedures. For individuals who reside outside the JTA service jurisdictions, JTA shall certify an individual with a disability as a visitor when providing documentation of residence and a statement that because of their disability they are unable to access the fixed route. (§ 37.121 of [Part 37])

Time to the by	
Nicole Sauthier	06 / 27 / 2023
Nicole Gauthier, General Manager	Date

# Appendix A: Delegation of Responsibility

1. ADA complaints should be directed to:

Sara Peck, Mobility Operations Manager Jefferson Transit Authority 63 Four Corners Road, Port Townsend, WA 98368 360-385-3020 x121 speck@jeffersontransit.com

2. ADA eligibility appeals should be directed to:

Nicole Gauthier, General Manager Jefferson Transit Authority 63 Four Corners Road, Port Townsend, WA 98368 360-385-3020 x107 ngauthier@jeffersontransit.com

Page 11 of 11 Doc ID: 52019774a463b7a52fe88f7ceb782797398d492a